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 Π

110TH CONGRESS 1ST SESSION

S. 1564

To amend the Social Security Act to provide health insurance coverage for children and pregnant and post-partum women throughout the United States by combining the children and pregnant women health coverage under Medicaid and SCHIP into a new All Healthy Children Program, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 7, 2007

Mr. Sanders introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Social Security Act to provide health insurance coverage for children and pregnant and post-partum women throughout the United States by combining the children and pregnant women health coverage under Medicaid and SCHIP into a new All Healthy Children Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; FINDINGS;
- 4 PURPOSE.
- 5 (a) SHORT TITLE.—This Act may be cited as the "All
- 6 Healthy Children Act of 2007".

(b) Table of Contents of 1 this Act is as follows: Sec. 1. Short title; table of contents; findings; purpose. Sec. 2. Creation of new title XXII of the Social Security Act. "TITLE XXII—ALL HEALTHY CHILDREN PROGRAM "Sec. 2201. All Healthy Children Program. "Sec. 2202. General contents of State all healthy children plan; eligibility; "Sec. 2203. Benefits; premiums; cost-sharing; provider payment rates. "Sec. 2204. Payments to States. "Sec. 2205. Application of SCHIP, Medicaid, and related SSA provisions; waivers; administration. "Sec. 2206. Definitions. "See. 2207. Effective dates; transition. Sec. 3. Commission on Children's Health Coverage. 3 (c) FINDINGS.—Congress finds the following: 4 (1) More than 9,000,000 children in the United 5 States—one in 9—have no health insurance cov-6 erage. 7 (2) Every 46 seconds, another baby is born un-8 insured in the United States. 9 (3) Existing health care programs for low-in-10 come children vary widely, with different standards 11 for eligibility, cost sharing, and benefits in each of 12 the 50 States and the District of Columbia. 13 (4) The majority of uninsured children are eli-14 gible for coverage under Medicaid or the State Chil-15 dren's Health Insurance Program (SCHIP), but are

not enrolled in existing programs because of dif-

ferent eligibility and enrollment barriers that make

it difficult to obtain or keep coverage.

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- 1 (5) Millions more children are underinsured or 2 at risk of losing coverage if their parents change 3 jobs or more employers drop family coverage.
 - (6) Uninsured children are almost 12 times as likely as insured children to have an untreated medical need and are four times as likely as insured children to have an unmet dental need.
 - (7) Uninsured children are more than 5 times as likely as insured children to have gone more than 2 years without a doctor visit.
 - (8) The majority of uninsured children live in two-parent households and almost 90 percent live in families where at least 1 parent works.
 - (9) An estimated ½3 of children and adolescents with mental health needs are not getting the care they need and only 1 in 5 children with serious emotional disturbances receives specialized treatment.
 - (10) It costs less to provide health insurance coverage to children than to any other group of people.
 - (11) Increases in private health insurance costs are dramatically outpacing increases in wages.
 - (12) The United States spending on health care per person is more than twice the average spent in industrialized countries, yet the United States ranks

1	near the bottom among those countries in infant
2	mortality rates.
3	(13) Children enrolled in a health coverage pro-
4	gram experienced significant improvements in health
5	after just 1 year and significant decreases of limita-
6	tions in their daily activities.
7	(14) Enrollment in health insurance has been
8	associated with improvements in school.
9	(15) When juvenile offenders arrested for minor
10	offenses had access to intensive and coordinated
11	mental health services, more than a ½ fewer were
12	re-arrested the following year, compared to those
13	who only had access to basic mental health services.
14	(d) Purpose.—It is the purpose of this Act to sim-
15	plify and consolidate children's health coverage under
16	Medicaid and SCHIP into a single program that guaran-
17	tees children in all 50 States and the District of Columbia
18	all medically necessary services.
19	SEC. 2. CREATION OF NEW TITLE XXII OF THE SOCIAL SE
20	CURITY ACT.
21	(a) In General.—The Social Security Act is amend-

22 ed by adding at the end the following new title:

1 "TITLE XXII—ALL HEALTHY 2 CHILDREN PROGRAM

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3	"SEC. 2201. ALL HEALTHY CHILDREN PROGRAM.
4	"(a) In General.—There is established under this
5	title a State-operated program receiving Federal financial
6	assistance to provide comprehensive health coverage for
7	children and pregnant and post-partum women in place
8	of benefits previously provided for children and pregnant
9	and post-partum women under the Medicaid program
10	under title XIX and the State Children's Health Insurance
11	Program under title XXI.
12	"(b) State All Healthy Children Plan Re-
13	QUIRED.—A State is not eligible for payment under sec-
14	tion 2204 unless the State has submitted to the Secretary
15	under section 2202 a plan that—
16	"(1) sets forth how the State intends to use the
17	funds provided under this title to provide all healthy
18	children assistance to uninsured children and preg-
19	nant and post-partum women consistent with the
20	provisions of this title, and
21	"(2) has been approved under section 2202.
22	"(c) State and Individual Entitlement.—This
23	title constitutes budget authority in advance of appropria-
24	tions Acts and represents the obligation of the Federal

25 Government to provide for the payment to States of

- 1 amounts provided under section 2204. Each individual
- 2 who is an all healthy children eligible individual and who
- 3 qualifies for benefits under this title has an entitlement
- 4 to such benefits in accordance with this title.
- 5 "(d) Rule of Construction.—In construing the
- 6 meaning, scope, and enforceability of the legal entitlement
- 7 to assistance created by this title, it is the intent of Con-
- 8 gress that existing judicial and other precedents or con-
- 9 trolling law in effect on the date of enactment of this title
- 10 relating to the construction of the meaning, scope, and en-
- 11 forceability of the legal entitlement of children and other
- 12 individuals entitled to medical assistance under title XIX
- 13 shall apply to the construction of the meaning, scope, and
- 14 enforceability of the legal entitlement of individuals to all
- 15 healthy children assistance under this title.
- 16 "(e) Private Right of Action.—
- 17 "(1) IN GENERAL.—Any person aggrieved by a
- violation of this title or a failure of an individual or
- entity, including a State or Federal agency, to com-
- 20 ply with the provisions of this title, including any
- 21 regulation promulgated pursuant to this title, may
- bring a civil action in any Federal district court, re-
- gardless of amount in controversy, or State court of
- 24 competent jurisdiction to enforce such person's
- rights.

- "(2) NO EXCLUSION OF OTHER REMEDIES.— The availability of a private right of action under this subsection shall not be construed to preclude the ability of any person aggrieved to obtain relief for a violation of this title or a failure of an indi-vidual or entity to comply with the provision of this title, or any regulations promulgated pursuant to this title, under any other applicable statute or other basis for relief.
 - "(3) Relief.—In an action under this subsection, the court may award all relief allowed by law, including but not limited to compensatory and exemplary damages and injunctive relief, and attorneys' fees and court costs.
 - "(4) Person aggrieved defined.—In this subsection, the term 'person aggrieved' includes a child or individual entitled to benefits under this title, the parent or guardian of such child, a provider of services to children or other individuals entitled to such benefits, or an association or other entity whose mission is to ensure that children or pregnant and post-partum women receive adequate health care services.
- 24 "(f) Effective Date.—No State is eligible for pay-25 ments under section 2204 for all healthy children assist-

1	ance for coverage provided for periods beginning before
2	October 1, 2008.
3	"SEC. 2202. GENERAL CONTENTS OF STATE ALL HEALTHY
4	CHILDREN PLAN; ELIGIBILITY; ENROLLMENT.
5	"(a) GENERAL CONTENTS.—A State all healthy chil-
6	dren plan shall include a description, consistent with the
7	requirements of this title, of—
8	"(1) the all healthy children assistance provided
9	under the plan for all healthy children eligible indi-
0	viduals, including the proposed methods of delivery
1	and utilization control systems;
2	"(2) eligibility standards consistent with sub-
3	section (b);
4	"(3) enrollment and outreach activities con-
5	sistent with subsection (\bar{c}) ; and
6	"(4) methods (including monitoring) used—
7	" (Λ) to assure the quality and appropriate-
8	ness of care, particularly with respect to pre-
9	natal care, well-baby care, well-child care, and
20	immunizations provided under the plan, and
21	"(B) to assure access to all medically nec-
22	essary health care services, including emergency
23	services.
24	"(b) ELIGIBILITY STANDARDS AND METHOD-
)5	OLOGY

1	"(1) In General.—The all healthy children
2	plan for a State shall provide that all of the fol-
3	lowing are all healthy children eligible individuals if
4	they are residents:
5	"(A) Full subsidy individuals.—
6	"(i) All children under age 19 whose
7	family income does not exceed 300 percent
8	of the poverty line (as defined in section
9	2110(e)(5)).
10 .	"(ii) All pregnant and post-partum
11	women whose family income does not ex-
12	ceed 300 percent of the poverty line.
13	"(iii) All children under age 19 and
14	pregnant and post-partum women who
15	would have qualified for medical assistance
16	under title XIX (as applied in the State as
17	of October 1, 2005).
18	"(iv) All children who meet the re-
19	quirements of subparagraphs (A) and (B)
20	of section 1905(w)(1) (relating to inde-
21	pendent foster care adolescents).
22	"(B) Transitional assistance.—An in-
23	dividual who loses eligibility as an individual de-
24	scribed in subparagraph (A) because of an in-
25	crease in family income, but only during the 3-

month period beginning with the first month in which such eligibility is lost. Cost-sharing for transition coverage may not exceed the amounts the State plan charged for such individual before receiving transitional assistance.

- "(C) Buy-in eligible individuals.—Individuals who, but for the amount of family income, would be an individual described in subparagraph (A) and who are not described in subparagraph (B) if they meet such terms and conditions as the Secretary determines appropriate.
- "(2) RESIDENCY REQUIREMENT.—For purposes of this title, an individual is a resident of a State if the individual is present in the State with intent to remain, and includes any individual who would be treated as such a resident under title XIX (as in effect as of January 1, 2007).
- "(3) Post-partum woman defined.—In this title, the term 'post-partum woman' means a woman during the period beginning on the date of completion of pregnancy and ending on the last day of the first month that ends at least 60 days after such date.

- 1 "(4) INCOME METHODOLOGY.—The method2 ology for determining income under a State all
 3 healthy children plan shall not be more restrictive
 4 than the income methodology described in section
 5 1931(b)(1)(B), to the extent such methodology is
 6 consistent with the requirements of section
 7 1902(a)(17).
 - "(5) No asset test.—The State plan may not impose any asset or resource test for eligibility.
 - "(6) Construction.—Nothing in this title shall be construed as preventing a State from covering individuals (such as individuals who are 19 or 20 years of age) who are not all healthy children eligible individuals under title XIX.
 - "(7) EXCLUSION OF PUBLIC BENEFIT DEFINITION.—The benefits provided under this title shall not be deemed to constitute a Federal or State public benefit within the meaning of title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (Public Law 104–193) nor shall any documentation of citizenship be required for the purpose of securing benefits under this title.
 - "(8) SPECIAL RULES FOR TERRITORIES.—In the case of States that are not one of the 50 states or the District of Columbia, the Secretary may, by

1	regulation, adjust the income eligibility levels set
2	forth in this title, taking into account factors such
3	as average income, costs of living, and availability of
4	health care coverage in a manner that assures equi-
5	table access to health coverage for children and
6	pregnant and post-partum women residing in such
7	States.
8	"(e) Enrollment.—
9	"(1) STREAMLINED ENROLLMENT SYSTEM.—
10	Each State plan shall provide for a system of
11	streamlined enrollment that includes the following
12	(as specified by the Secretary):
13	"(A) A simple, short application form
14	translated into multiple languages.
15	"(B) Applicant self-attestation of eligi-
16	bility, subject to verification, random audits, or
17	both.
18	"(C) The option for applications to be sub-
19	mitted in-person, on-line, by mail, or as part of
20	applications for other programs.
21	"(D) Automatic enrollment, as provided
22	under paragraph (2).
23	"(E) 12-month continuous eligibility for
24	children.

1 "(F) Presumptive eligibility during an in-2 terim period of coverage for individuals who appear to qualify for assistance under this title, 3 on the basis of preliminary information.

> "(G) A determination of continued eligibility at the end of an individual's eligibility period, based on all data available to the State. If such determination cannot be made, the individual or family shall be contacted for additional information, but only to the extent such information is not available to State officials from other sources. The family shall be notified of all determinations and findings and given an opportunity to contest and appeal them. An individual's eligibility shall continue until the redetermination process is complete.

"(2) AUTOMATIC ENROLLMENT PROCEDURES.—

"(A) IN GENERAL.—The automatic enrollment procedures under this paragraph shall include enrollment of any all healthy children eligible individual at the following points, unless the individual (or parent or guardian on the individual's behalf) affirmatively declines such enrollment:

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1	"(i) Unless the individual otherwise
2	establishes enrollment in health benefits
3	plan or coverage, at the point of a final de-
4	termination—
5	"(I) of individual's eligibility to
6	participate in any federally-funded,
7	means-tested program, regardless of
8	any differences between the program's
9	eligibility or income methodology and
10	those otherwise used under this title,
11	or
12	"(II) that, based on the income
13	determinations made as part of such
14	eligibility determination, the indi-
15	vidual is eligible to participate under
16	this title.
17	"(ii) Birth of a child in the United
18	States.
19	"(iii) Assignment of a social security
20	account number for a child.
21	"(iv) A visit with any health care pro-
22	vider eligible to participate in the program
23	established under this title.
24	"(v) Enrollment in any public elemen-
25	tary or secondary school within the State

1	or any other elementary or secondary
2	school subject to mandatory immunization
3	requirements.
4	"(vi) Enrollment in a publicly-sub-
5	sidized child care program.
6	"(vii) Upon discharge of a child from
7	a public institution or other institution
8	where the child has been confined.
9	"(viii) Such other points of enrollment
10	as the State or Secretary may establish.
11	For purposes of this subparagraph, the term
12	'federally-funded, means-tested program' in-
13	cludes the National School Lunch Program
14	under the Richard B. Russell National School
15	Lunch Act (42 U.S.C. 1751 et seq.), the Food
16	Stamp Program under the Food Stamp Act of
17	1977, the special supplemental nutrition pro-
18	gram for women, infants, and children (WIC)
19	under section 17 of the Child Nutrition Act of
20	1966 (42 U.S.C. 1786), subsidized child care
21	under the Child Care Development Block Grant
22	Act of 1990 (42 U.S.C. 9858 et seq.), programs
23	carried out under the Head Start Act (42
24	U.S.C. 9831 et seq.), and other means-tested
25	programs designated by the Secretary.

1	"(B) Operation of automatic enroll-
2	MENT.—
3	"(i) In general.—In the case of
4	automatic enrollment under subparagraph
5	(A)—
6	"(I) the enrolled individual (or
7	parents or guardians of such indi-
8	vidual) shall be advised of the level of
9	premiums and cost-sharing applicable
10	consistent with section 2203 and the
11	fact that enrollment is conditioned
12	upon payment of any applicable pre-
13	miums; and
14	"(II) the failure to pay any ini-
15	tial applicable premiums shall be
16	treated as an affirmative rejection of
17	coverage.
18	"(ii) Notice.—The State plan shall
19	implement effective procedures, consistent
20	with the Secretary's guidelines, for ensur-
21	ing that—
22	"(I) auto-enrolled individuals (or
23	their parents or guardians) under-
24	stand their right to decline the cov-

1	erage made available through auto-en-
2	rollment; and
3	"(II) after enrollment, they re-
4	ceive confirmation of coverage and in-
5	formation on benefits.
6	"(iii) Equal treatment.—A State
7	plan shall implement effective procedures
8	to ensure that individuals covered through
9	auto-enrollment do not receive fewer serv-
10	ices, on average, than do similar individ-
11	uals enrolled through other means.
12	"(iv) Information sharing.—Each
13	State shall develop the information tech-
14	nology infrastructure needed for automated
15	transmission and analysis of data involving
16	means-tested programs referred to in sub-
17	paragraph (A) and other sources of data
18	pertinent to eligibility under this title, in-
19	cluding State and Federal income tax
20	records and information contained in the
21	National Directory of New Hires. Con-
22	sistent with standards developed by the
23	Secretary, the State shall implement effec-
24	tive safeguards that protect the confiden-

tiality of such data and limit its use to the

1	effective administration of this title, includ-
2	ing an identification of potentially eligible
3	individuals not enrolled in the State plan
4	as well as eligibility verification.
5	"(3) Outreach.—Each State plan shall pro-
6	vide for a system for culturally and linguistically
7	competent outreach to families of potentially eligible
8	individuals, which shall—
9	"(A) be fully accessible to those whose
10	ability to communicate is affected by disability;
11	and
12	"(B) incorporate proactive communication
13	(via telephone or in-person visits) to such fami-
14	lies, consumer education, a preliminary or final
15	eligibility determination, and enrollment com-
16	pleted within a single encounter, whenever pos-
17	sible, and proactive follow-up, when necessary.
18	"(d) Avoiding Crowd-Out and Coordination
19	WITH OTHER HEALTH COVERAGE PROGRAMS.—
20	"(1) In General.—The State plan shall in-
21	clude a description of procedures, consistent with
22	this subsection, to be used to ensure—
23	"(A) that benefits provided under the
24	State all healthy children plan do not substitute
25	for coverage under group health plans;

1	"(B) the provision of all healthy children
2	assistance to all healthy children eligible indi-
3	viduals in the State who are Indians (as defined
4	in section 4(c) of the Indian Health Care Im-
5	provement Act, 25 U.S.C. 1603(e)); and
6	"(C) coordination with other public and
7	private programs providing creditable coverage
8	for low-income children and pregnant and post-
9	partum women.
10	"(2) Group Health Pean Coverage Per-
11	MITTED.—Notwithstanding paragraph (1)(A), a
12	State plan may not deny enrollment under this title
13	in the case of any of the following individuals or cir-
14	cumstances:
15	"(A) The individual would have qualified
16	for medical assistance under title XIX under
17	State law as in effect on October 1, 2005.
18	"(B) The individual has family income that
19	does not exceed 150 percent of the poverty line.
20	"(C) The individual's enrollment under a
21	group health plan—
22	"(i) ended more than four months be-
23	fore applying for enrollment under this
24	title; or

1 "(ii) was involuntarily terminated be-
2 cause of the death of a parent, job loss, or
3 other circumstance.
4 "(D) Other than for the subsidies de-
scribed in section 2203(b)(2)(B) (in the case of
6 all healthy children eligible individuals with
family income that exceeds 300 percent of the
8 poverty line), the failure of a parent or other in-
9 dividual (other than the enrollee) to enroll the
0 all healthy children eligible individual in an
1 available group health plan.
2 "(3) Supplemental Coverage.—
"(A) IN GENERAL.—In the case of an all
4 healthy children eligible individual who is en-
.5 rolled in a group health plan, the State plan—
.6 "(i) must provide full supplemental
coverage (described in subparagraph (B))
8 if—
9 "(I) the individual would have
qualified for supplemental coverage
under title XIX under State law as in
effect on October 1, 2005; or
"(II) the individual is disabled
(as defined for purposes of the supple-

1	mental security income program
2	under title XVI); and
3	"(ii) may provide some or all of such
4	coverage to other all healthy children eligi-
5	ble individuals (or to reasonable classifica-
6	tions of such individuals, as specified
7	under the State plan).
8	"(B) Full supplemental coverage de-
9	SCRIBED.—Full supplemental coverage de-
10	scribed in this subparagraph includes the fol-
11	lowing:
12	"(i) Benefits covered by the State
13	plan that are outside the scope of benefits
14	offered under the group health plan.
15	"(ii) Reimbursement of families' pre-
16	mium payments under the group health
17	plan for all healthy children eligible indi-
18	viduals so that costs do not exceed levels
19	otherwise permitted by the State plan.
20	"(iii) Coverage of out-of-pocket costs
21	incurred under the group health plan
22	where such coverage prevents those costs
23	from exceeding the levels otherwise per-
24	mitted under the State plan.

1	"(e) Assistance for Children Who Age Out of
2	Assistance.—The State plan shall provide assistance in
3	obtaining health benefits to individuals who lose eligibility
4	under this title because of age.
5	"(f) Emergency Coverage.—When an all healthy
6	children eligible individual enrolled in a State plan in one
7	State moves to another State because of natural disaster
8	or other reasons, the individual shall receive immediate
9	and automatic presumptive eligibility under this title in
10	the State to which the individual moves.
11	"SEC. 2203. BENEFITS; PREMIUMS; COST-SHARING; PRO-
12	VIDER PAYMENT RATES.
13	"(a) Benefits.—
13 14	"(a) Benefits.— "(1) In general.—The all healthy children as-
14	"(1) In General.—The all healthy children as-
14 15 16	"(1) In General.—The all healthy children assistance under this title shall include benefits for all
14 15 16 17	"(1) IN GENERAL.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and
14 15	"(1) IN GENERAL.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and periodic screening, diagnostic, and treatment serv-
114 115 116 117 118	"(1) IN GENERAL.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and periodic screening, diagnostic, and treatment services (as defined in section 1905(r)) consistent with
14 15 16 17 18 19 20	"(1) IN GENERAL.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and periodic screening, diagnostic, and treatment services (as defined in section 1905(r)) consistent with the requirements of section 1902(a)(43).
14 15 16 17	"(1) In general.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and periodic screening, diagnostic, and treatment services (as defined in section 1905(r)) consistent with the requirements of section 1902(a)(43). "(2) Benefit protections.—The State plan
14 15 16 17 18 19 20 21	"(1) In General.—The all healthy children assistance under this title shall include benefits for all medically necessary health care, including early and periodic screening, diagnostic, and treatment services (as defined in section 1905(r)) consistent with the requirements of section 1902(a)(43). "(2) Benefit protections.—The State plantshall provide for all benefit protections for all

1	title, including the application of no preexisting ex-
2	clusion.
3	"(b) Premiums.—Subject to subsection (d)—
4	"(1) No premium for lower-income indi-
5	VIDUALS.—For all healthy children eligible individ-
6	uals described in subparagraph (A) or (B) of section
7	2202(b)(1), there shall be no premium imposed for
8	coverage under this title.
9	"(2) Required premiums for buy-in eligi-
10	BLE INDIVIDUALS.—
11	"(A) IN GENERAL.—Except as provided in
12	this paragraph, in the case of all healthy chil-
13	dren eligible individuals described in section
14	2202(b)(1)(C), the premium for coverage under
15	this title shall be the applicable percentage
16	specified in subparagraph (D) of such premium
17	(as estimated under a methodology specified by
18	the Secretary) as is equal to the full average
19	per capita cost of benefits for all healthy chil-
20	dren eligible individuals under the State all
21	healthy children plan.
22	"(B) Aggregate limit.—
23	"(i) In general.—Subject to clause
24	(ii), in no case shall the premium for cov-

erage under this title exceed (taking into

1	account any private coverage in which the
2	all healthy children eligible individual is
3	enrolled as well as supplemental coverage
4	purchased under this title)—
5	"(I) 5 percent of the family in-
6	come; or
7	"(II) in the case of multiple eligi-
8	ble individuals within the same family,
9	10 percent of family income.
10	"(ii) Limitation.—Clause (i) shall
11	not apply for an all healthy children eligi-
12	ble individual in a family if—
13	"(I) the individual could be cov-
14	ered under a group health plan for
15	which the employer (or other plan
16	sponsor) provides for payment of at
17	least 50 percent of the premium for
18	coverage of such individual; and
19	"(II) the individual is not so cov-
20	ered because of a rejection of such
21	coverage option.
22	"(C) OPTIONAL SUBSIDIES.—A State plan
23	may reduce premiums otherwise imposed for
24	reasonable classifications of all healthy children
25	eligible individuals described in section

1	2202(b)(1)(C). Such classifications may in-
2	clude—
3	"(i) all healthy children eligible indi-
4	viduals with family income within specific
5	income ranges;
6	"(ii) all healthy children eligible indi-
7	viduals with special health care needs; and
8	"(iii) all healthy children eligible indi-
9	viduals who could have qualified for med-
10	ical assistance under an optional eligibility
11	category under title XIX (as in effect as of
12	January 1, 2007).
13	"(D) Applicable percentage speci-
14	FIED.—For purposes of subparagraph (A)(i),
15	with respect to all healthy children eligible indi-
16	viduals described in section 2202(b)(1)(C), the
17	applicable percentage specified in this subpara-
18	graph is as follows:
19	"(i) In the case of such all healthy
20	children eligible individuals whose income
21	exceeds 300, but does not exceed 320 per-
22	cent of the poverty line, 25 percent.
23	"(ii) In the case of such all healthy
24	children eligible individuals whose income

1	exceeds 320, but does not exceed 340 per-
2	cent of the poverty line, 35 percent.
3	"(iii) In the case of such all healthy
4	children eligible individuals whose income
5	exceeds 340, but does not exceed 360 per-
6	cent of the poverty line, 45 percent.
7	"(iv) In the case of such all healthy
8	children eligible individuals whose income
9	exceeds 360, but does not exceed 380 per-
10	cent of the poverty line, 55 percent.
11	"(v) In the case of such all healthy
12	children eligible individuals whose income
13	exceeds 380, but does not exceed 400 per-
14	cent of the poverty line, 65 percent.
15	"(vi) In the case of such all healthy
16	children eligible individuals whose income
17	exceeds 400, but does not exceed 425 per-
18	cent of the poverty line, 80 percent.
19	"(vii) In the case of such all healthy
20	children eligible individuals whose income
21	exceeds 425, but does not exceed 450 per-
22	cent of the poverty line, 90 percent.
23	"(viii) In the case of such all healthy
24	children eligible individuals whose income

1	exceeds 450 percent of the poverty line,
2	100 percent.
3	"(3) Premium payments.—
4	"(A) In General.—The State all healthy
5	children plan shall provide effective measures,
6	consistent with standards established by the
7	Secretary, to make premium payment simple
8	and convenient to parents (or other payers) and
9	to preserve continuity of coverage. Such meas-
10	ures shall include—
11	"(i) discounts to encourage the pay-
12	ment of quarterly or annual premiums in
13	advance;
14	"(ii) options to make premium pay-
15	ments automatically by credit card, debit
16	account payments, electronic fund trans-
17	fers, payroll withholding, or otherwise; and
18	"(iii) payment opportunities at mul-
19	tiple, convenient community locations.
20	"(B) Promoting continuity of cov-
21	ERAGE.—In the case of all healthy children eli-
22	gible individuals for whom premium payments
23	are required under the State plan, the plan
24	shall have effective procedures to prevent pre-
25	mium non-payment from interrupting con-

tinuity of coverage. If there is a default on pre-1 mium payments, the State plan shall provide 2 reasonable opportunities to cure such default, 3 including at least a 60-day period, following no-4 tice of default, during which overdue premium 5 6 payments may be made without interrupting coverage or incurring interest charges, late fees, 7 8 or other costs. "(c) Cost-Sharing.— 9 "(1) LIMITATIONS.—Subject to subsection (d), 10 for all healthy children eligible individuals with a 11 12 family income that— "(A) does not exceed 200 percent of the 13 14 poverty line, there shall be no out-of-pocket 15 cost-sharing imposed; "(B) does exceed 200 percent, but does not 16 exceed 300 percent, of the poverty line, only 17 18 nominal out-of-pocket cost-sharing may be im-19 posed; or "(C) exceeds 300 percent of the poverty 20 line, out-of-pocket cost-sharing charged may not 2.1

exceed levels the Secretary finds to be con-

sistent with charges under employer-based

health insurance for the majority of employees

enrolled in such coverage nationally.

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- 1 In no case shall an all healthy children eligible indi-
- 2 vidual described in subparagraph (A) or (B) of sec-
- 3 tion 2202(b)(1) be denied services under this title
- 4 because of failure to pay out-of-pocket cost-sharing.
 - "(2) WAIVER.—A state may elect to waive or reduce out-of-pocket cost-sharing otherwise authorized under this subsection.
 - "(d) Limitations on Out-of-Pocket Costs.—
 - "(1) Current Medicaid.—For each all healthy children eligible individual, premiums and out-of-pocket cost-sharing may not exceed the levels that would have been charged for that individual under State Medicaid and SCHIP law as of October 1, 2005, updated in a manner specified by the Secretary based on changes, after that date, to average earnings among families with incomes that do not exceed 200 percent of the poverty line.
 - "(2) Affordability.—The State plan shall provide effective measures, consistent with standards established by the Secretary, to further limit out-of-pocket cost-sharing (taking into account all premiums and cost-sharing) of all healthy children eligible individuals to affordable levels, for all individual health care services and total family costs. Such measures may include coding of each individual's en-

1	rollment card. Such measures may not include a re-
2	quirement that households track incurred costs.
3	"(e) Choice of Plans.—To the extent feasible, a
4	State plan must provide, insofar as the plan provides for
5	benefits through enrollment in specific health benefits
6	plans, for each enrollee to have a choice of at least two
7	health plan options, consistent with the requirements of
8	section 1932.
9	"(f) Reimbursement Rates.—The State shall es-
10	tablish under the State plan, in consultation with appro-
11	priate child health providers and experts—
12	"(1) payment rates for providers that are—
13	"(A) not less than 80 percent of the aver-
14	age of payment rates for similar services for
15	providers under private health insurance plans
16	within that State; and
17	"(B) sufficient in amount to ensure that
18	enrolled all healthy children eligible individuals
19	have adequate access to all services covered
20	under this title; and
21	"(2) payments rates to capitated plans that are
22	actuarially sound, based on comprehensive encounter
23	data.

1 "SEC. 2204. PAYMENTS TO STATES.

2	"(a) Payment.—Subject to the succeeding provisions
3	of this section, the Secretary shall pay to each State with
4	a plan approved under this title, an amount for each quar-
5	ter equal to the Federal all healthy children matching rate
6	for the State (as determined under subsection (b)) of the
7	total expenditures under the plan for the quarter, except
8	that the matching rate for the development and operation
9	of information technology shall be the same as the Federal
0	matching percentage in effect for such technology under
1	subparagraphs (A) and (B) of section 1903(a)(3).
12	"(b) Computation of Federal All Healthy
13	CHILDREN MATCHING RATE.—
14	"(1) In general.—Subject to paragraph (3),
15	the Federal all healthy children matching rate under
16	this subsection for a State for a calendar quarter in
17	a fiscal year is equal to the ratio of—
18	"(A) the total expenditures under the
19	State plan under this title for the quarter that
20	are attributable to required populations and
21	services, less the State share of basic expendi-
22	tures described in paragraph (2), to
23	"(B) the total expenditures referred to in
24	subparagraph (A).
25	"(2) State share for basic expendi-
26	TURES.—

1	"(A) IN GENERAL.—The State share of ex-
2	penditures attributable to required populations
3	and services under this title for a quarter in a
4	fiscal year is equal to 1/4 of the product of the
5	following:
6	"(i) Base amount.—The base FY
7	2006 amount (specified in subparagraph
8	(B) for the State).
9	"(ii) Child increase factor.—One
10	plus the percentage increase in the number
11	of children residing in the State, as esti-
12	mated by the Secretary, from fiscal year
13	2006 to the fiscal year involved.
14	"(iii) Cost increase factor.—One
15	plus the percentage increase in the medical
16	care component of the consumer price
17	index for all urban consumers (U.S. city
18	average), as estimated by the Secretary,
19	from fiscal year 2006 to the fiscal year in-
20	volved.
21	"(B) Base fy 2006 amount.—For pur-
22	poses of this paragraph, the 'base FY 2006
23	amount' for a State is equal to the sum of—
24	"(i) the total amount of expenditures
25	made by the State during calendar quar-

ters in fiscal year 2006 under title XIX 1 (including under any waiver under section 1115) that are attributable to coverage of individuals who meet the requirement to be all healthy children eligible individuals, including an appropriate portion of administrative expenses, reduced by the amount of Federal financial participation provided with respect to such expenditures; and

> "(ii) the total amount of expenditures made by the State during calendar quarters in fiscal year 2006 under title XXI (including under any waiver under section 1115), reduced by the amount of payment received by the State under such title for such quarters.

"(3)COUNTER-CYCLICAL REDUCTION.—The Secretary shall establish a formula for providing, in addition to the base Federal matching amounts, automatic supplemental assistance to States that experience a sustained economic downturn, based upon State's quarterly unemployment rate exceeding the State's average of such rates during a period of previous calendar quarters (in such number as the Secretary shall specify) and by a percentage to be deter-

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1 mined by the Secretary and in an amount calculated

2 on the basis of the relationship between changes in

3 unemployment and anticipated increases in providing

4 services under this title. The supplemental assistance

5 shall be distributed quarterly through a supplement

6 to the State's Federal payment and shall be for such

7 duration as the Secretary determines appropriate.

- 8 "(c) Bonus for Meeting Enrollment Tar-
- 9 GETS.—The Secretary is authorized to establish a system
- 10 for providing additional bonus payments for States that
- 11 meet or exceed enrollment targets established for each
- 12 State by the Secretary, taking into account the cir-
- 13 cumstances in each State.
- 14 "(d) Advance Payment; Retrospective Adjust-
- 15 MENT.—The Secretary may make payments under this
- 16 section for each quarter on the basis of advance estimates
- 17 of expenditures submitted by the State and such other in-
- 18 vestigation as the Secretary may find necessary, and may
- 19 reduce or increase the payments as necessary to adjust
- 20 for any overpayment or underpayment for prior quarters.
- 21 "(e) Treatment of Territories.—In the case of
- 22 States that are not one of the 50 States or the District
- 23 of Columbia, the Secretary shall by regulation establish
- 24 an equitable formula for allocating funds to provide serv-

- 1 ices to all healthy children eligible individuals residing in
- 2 such States.
- 3 "SEC. 2205. APPLICATION OF SCHIP, MEDICAID, AND RE-
- 4 LATED SSA PROVISIONS; WAIVERS; ADMINIS-
- 5 TRATION.
- 6 "(a) SCHIP Provisions Relating to Plan Sub-
- 7 MISSION, STRATEGIC OBJECTIVES AND PERFORMANCE
- 8 GOALS, AND AUDITS.—Except to the extent inconsistent
- 9 with the provisions of this title, sections 2106, 2107, and
- 10 2108(d) shall apply with respect to State plans under this
- 11 title in the same manner as they applied with respect to
- 12 State plans under title XXI.
- 13 "(b) Medicaid Provisions.—Except to the extent
- 14 inconsistent with the provisions of this title, the provisions
- 15 of title XIX (and the provisions of title XI, including sec-
- 16 tion 1115, insofar as they are applicable to title XIX) shall
- 17 apply to activities under this title.
- 18 "(c) Limitation on Waivers.—No waiver shall be
- 19 granted under section 1115 with respect to this title if
- 20 it is likely to result in—
- 21 "(1) an increase in health care or health pre-
- 22 mium costs for all healthy children eligible individ-
- 23 uals under this title; or

1	"(2) a reduction in benefits, eligibility, guaran-
2	teed eligibility, health care access, or health care
3	quality for such individuals under this title.
4	"(d) Annual Reports.—The Secretary shall
5	present annual reports to Congress describing implemen-
6	tation of this title. Such reports shall include a description
7	of—
8	"(1) optional coverage chosen by States; and
9	"(2) for each category of coverage and method
10	of enrollment, nationwide and State-specific data
11	showing the number and characteristics of all
12	healthy children eligible individuals receiving cov-
13	erage, services provided, categories and amounts of
14	expenditures.
15	"SEC. 2206. DEFINITIONS.
16	"(a) In General.—For purposes of this title:
17	"(1) All healthy children eligible indi-
18	VIDUAL.—The term 'all healthy children eligible in-
19	dividual' means individuals described in section
20	2202(b)(1).
21	"(2) All healthy children assistance.—
22	The term 'all healthy children assistance' means
23	payment under this title for part or all of the cost
24	of health benefits coverage for all healthy children
25	eligible individual.

1	"(3) CHILD, GROUP HEALTH PLAN, AND POV-
2	ERTY LINE.—The terms 'child', 'group health plan',
3	and 'poverty line' have the meanings given such
4	terms in section 2110(c).
5	"(4) STATE ALL HEALTHY CHILDREN PLAN;
6	STATE PLAN.—The terms 'State all healthy children
7	plan' and 'State plan' mean such a plan as approved
8	under this title.
9	"(5) State.—The term 'State' has the mean-
10	ing given such term for purposes of titles XIX and
11	XXI.
12	"SEC. 2207. EFFECTIVE DATES; TRANSITION.
13	"(a) Effective Date.—Benefits and payments to
14	States shall first be available under this title for items and
15	services furnished on or after October 1, 2008 (in this sec-
16	tion referred to as the 'All Healthy Children Program ef-
17	fective date').
18	"(b) Transition Provisions.—
19	"(1) In general.—Any child under 19 years
20	of age, any pregnant or post-partum woman, or any
21	independent foster care adolescent (as defined in
22	section 1905(w)(1)) who, as of the day before the
23	All Healthy Children Program effective date, is en-
24	rolled under title XIX or XXI shall, as of such effec-
25	tive date, automatically qualify for and be enrolled

- in the State plan under this title, with the benefits based on the family income of the individual as most recently determined for purposes of the title under
- 4 which the individual was enrolled.
- 5 "(2) TREATMENT OF SCHIP ADULTS.—In the 6 case of an individual not described in paragraph (1) who, as of the day before the All Healthy Children 7 8 Program effective date, was enrolled under title XXI 9 through a program waiver, during the remainder of such program waiver period, so long as the indi-10 11 vidual continues to meet the conditions for eligibility 12 under such program waiver, shall be eligible for 13 medical assistance under the State plan under title XIX and, with respect to medical assistance to such 14 15 individuals, the enhanced FMAP under title XXI shall be substituted for the Federal medical assist-16 17 ance percentage (FMAP) for purposes of section 18 1903(a)(1).
- 19 "(3) GUIDANCE.—The Secretary shall provide 20 guidance and assistance to the States in carrying 21 out this section.
- "(c) Medicaid; SCHIP Transition.—Notwithstanding any other provision of law, as of the All Healthy Children Program effective date, any all healthy children eligible individual shall not be eligible for medical assist-

1	ance under title XIX or child health assistance under title
2	XXI and no Federal financial participation shall be avail-
3	able under either such title with respect to such individ-
4	uals.".
5	SEC. 3. COMMISSION ON CHILDREN'S HEALTH COVERAGE.
6	(a) Establishment.—There is hereby established a
7	Commission on Children's Health Coverage (in this sec-
8	tion referred to as the "Commission").
9	(b) Composition.—
10	(1) In General.—The Commission shall be
11	composed of the following:
12	(A) Four members one each appointed by
13	the majority and minority leaders of the House
14	of Representatives and the majority and minor-
15	ity leaders of the Senate.
16	(B) One member appointed by the Sec-
17	retary of Health and Human Services.
18	(C) Two members one each appointed by
19	the American Academy of Pediatrics and by the
20	Institute of Medicine of the National Academies
21	of Science.
22	(D) One member appointed by the Sec-
23	retary of Health and Human Services who is a
24	representative of parents of children with spe-
25	cial health care needs.

1	(E) One member appointed by the Sec-
2	retary of Health and Human Services who is a
3	representative of a children's advocacy group.
4	(F) Two non-voting advisory members ap-
5	pointed by the National Governors Association.
6	Appointment of members of the Commission shall
7	first be made not later than 60 days after the date
8	of the enactment of this Act.
9	(2) TERMS.—The term of each member of the
0	Commission shall be for 2 years. A vacancy shall be
1	filled in the same manner as the original appoint-
12	ment but the member so appointed shall serve for
13	the remainder of the term of the vacating member.
14	(3) Compensation.—Members of the Commis-
15	sion who are not Federal officers or employees shall
16	be entitled to compensation, including travel time, at
17	a per diem rate equivalent of rate for level IV of Ex-
18	ecutive Schedule under section 5315 of title 5,
19	United States Code, and for travel expense reim-
20	bursement, at rates authorized for employees of
21	agencies under such title.
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	(4) CHAIR.—The Secretary shall designate a
23	member to serve as Chair of the Commission.
24	(5) Meetings.—The Commission shall meet at

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the call of the Chair.

1	(6) Use of committees.—The Commission
2	may establish committees if necessary to carry out
3	its duties.
4	(c) Supermajority Requirement for Actions.—
5	Commission actions must be approved by at least six of
6	the members described in subparagraphs (A) through (E)
7	of subsection (b)(1).
8	(d) Administration.—
9	(1) Powers.—
10	(A) Hearings.—The Commission may
11	hold such hearings, sit and act at such times
12	and places, take such testimony, and receive
13	such evidence as the Commission considers ad-
14	visable to carry out this section.
15	(B) Information from federal agen-
16	CIES.—The Commission may secure directly
17	from any Federal department or agency such
18	information as the Commission considers nec-
19	essary to carry out this section. Upon request
20	of the Chairperson of the Commission, the head
21	of such department or agency shall furnish such
22	information to the Commission.
23	(C) Postal Services.—The Commission
24	may use the United States mails in the same
25	manner and under the same conditions as other

- departments and agencies of the Federal Government.
 - (D) GIFTS.—The Commission may accept, use, and dispose of gifts or donations of services or property.
 - (2) Compensation.—While serving on the business of the Commission (including travel time), a member of the Commission who is not a Federal officer or employee shall be entitled to compensation at the per diem equivalent of the rate provided for level IV of the Executive Schedule under section 5315 of title 5, United States Code, and while so serving away from home and the member's regular place of business, any member may be allowed travel expenses, as authorized by the chairperson of the Commission. All members of the Commission who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States.

(3) STAFF.—

(A) IN GENERAL.—The Chair of the Commission may, without regard to the civil service laws and regulations, appoint and terminate an executive director and such other additional

- personnel as may be necessary to enable the Commission to perform its duties. The employment of an executive director shall be subject to confirmation by the Commission.
 - (B) STAFF COMPENSATION.—The Chair of the Commission may fix the compensation of the executive director and other personnel without regard to chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates, except that the rate of pay for the executive director and other personnel may not exceed the rate payable for level V of the Executive Schedule under section 5316 of such title.
 - (C) Detail of government employee may be detailed to the Commission without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege.
 - (D) PROCUREMENT OF TEMPORARY AND INTERMITTENT SERVICES.—The Chair of the Commission may procure temporary and intermittent services under section 3109(b) of title

- 5, United States Code, at rates for individuals
 which do not exceed the daily equivalent of the
 annual rate of basic pay prescribed for level V
 of the Executive Schedule under section 5316
 of such title.
- 6 (e) REIMBURSEMENT OF COSTS.—The Secretary
 7 shall provide, from general operating funds of the Depart8 ment of Health and Human Services, the Commission
 9 with such funds and support as may be necessary to sup10 port its activities.
- 11 (f) Annual Reports.—Beginning one year after the 12 All Healthy Children Program effective date, the Commission shall transmit to Congress an annual report that eval-13 uates the status of children's health coverage in the 14 15 United States, including an evaluation of the implementation of title XXII of the Social Security Act and rec-16 17 ommendations for policy improvements at the State and 18 national levels and in the private sector to improve such 19 coverage. Each such report shall include an evaluation of the improvements in the quality of children's health by 20 21 assessing outcome measures achieved by providers of care, especially at Federally-qualified health centers (as defined 22 23 in section 1905(l)(2)(B) of the Social Security Act (42) 24 U.S.C. 1396d(1)(2)(B)).

1	(g) Submission of Legislative Proposal for
2	Universal Coverage of Children.—Not later than
3	three years after the date of the enactment of this Act,
4	the Commission shall submit to Congress a report that
5	contains a legislative proposal that would assure health
6	benefits coverage for all children in the United States.
7	Such proposal may include a requirement that parents ob-
8	tain coverage for their children or that employers fund
9	coverage for children of their workers. The proposal shall
10	provide for the following:
11	(1) Coverage shall include all medically nec-
12	essary care for all children.
13	(2) Enrollment shall be simple and seamless.
14	(3) Unnecessary costs shall be avoided.
15	(4) Quality, access and continuity of care shall
16	be promoted.
17	(h) Expedited Congressional Consideration
18	of Legislative Proposal.—
19	(1) BILL INTRODUCTION.—
20	(A) In general.—Any legislative proposal
21	described in subsection (f) may be introduced
22	as a bill by request in the following manner:
23	(i) House of representatives.—In
24	the House of Representatives, by the ma-
25	jority leader and the minority leader not

1	later than 10 days after receipt of the leg-
2	islative proposal.
3	(ii) Senate.—In the Senate, by the
4	majority leader and the minority leader not
5	later than 10 days after receipt of the leg-
6	islative proposal.
7	(B) ALTERNATIVE BY ADMINISTRATION.—
8	The President may submit a legislative proposal
9	based on the recommendations of the Commis-
10	sion and such legislative proposal may be intro-
11	duced in the manner described in subparagraph
12	(A).
13	(2) Committee Consideration.—
14	(A) In general.—Any legislative proposal
15	submitted pursuant to subparagraph (A) or (B)
16	of paragraph (1) (in this subsection referred to
17	as "implementing legislation") shall be referred
18	to the appropriate committees of the House of
19	Representatives and the Senate.
20	(B) COMMITTEE REPORTING.—If, not later
21	than 150 days after the date on which the im-
22	plementing legislation is referred to a com-
23	mittee under subparagraph (A), the committee
24	has reported the implementing legislation or

has reported an original bill whose subject is re-

lated to universal health benefits coverage of 1 2 children, or to providing access to affordable 3 health care coverage for all children, the regular rules of the applicable House of Congress shall 4 apply to such legislation. 5 6 (C) Discharge from committees.— (i) Senate.— 7 8 (I) IN GENERAL.—If the imple-9 menting legislation or an original bill 10 described in paragraph (1) has not been reported by a committee of the 11 12 Senate within 180 days after the date on which such legislation was referred 13 14 to committee under subparagraph (A), 15 it shall be in order for any Senator to 16 move to discharge the committee from

menting legislation.

(II) SEQUENTIAL REFERRALS.— Should a sequential referral of the implementing legislation be made, the additional committee has 30 days for consideration of implementing legislation before the discharge motion de-

further consideration of such imple-

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1	scribed in subclause (I) would be in
2	order.
3	(III) PROCEDURE.—The motion
4	described in subclause (I) shall not be
5	in order after the implementing legis-
6	lation has been placed on the cal-
7	endar. While the motion described in
8	subclause (I) is pending, no other mo-
9	tions related to the motion described
10	in subclause (I) shall be in order. De-
11	bate on a motion to discharge shall be
12	limited to not more than 10 hours,
13	equally divided and controlled by the
14	majority leader and the minority lead-
15	er, or their designees. An amendment
16	to the motion shall not be in order,
17	nor shall it be in order to move to re-
18	consider the vote by which the motion
19	is agreed or disagreed to.
20	(IV) Exception.—If imple-
21	menting language is submitted on a
22	date later than May 1 of the second
23	session of a Congress, the committee
24	shall have 90 days to consider the im-
25	plementing legislation before a motion

to discharge under this clause would
be in order.

(ii) House of representatives.— If the implementing legislation or an original bill described in paragraph (1) has not been reported out of a committee of the House of Representatives within 180 days after the date on which such legislation was referred to committee under subparagraph (A), then on any day on which the call of the calendar for motions to discharge committees is in order, any member of the House of Representatives may move that the committee be discharged from consideration of the implementing legislation, and this motion shall be considered under the same terms and conditions, and if adopted the House of Representatives shall follow the procedure described in subparagraph (4)(A).

(3) Floor consideration.—

(A) MOTION TO PROCEED.—If a motion to discharge made pursuant to paragraph (3)(B)(ii)(I) or (3)(B)(ii)(II) is adopted, then, not earlier than 5 legislative days after the date

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1	on which the motion to discharge is adopted, a
2	motion may be made to proceed to the bill.
3	(B) FAILURE OF MOTION.—If the motion
4	to discharge made pursuant to either such
5	paragraph fails, such motion may be made not
6	more than 2 additional times, but in no case
7	more frequently than within 30 days of the pre-
8	vious motion. Debate on each of such motions

(C) APPLICABLE RULES.—Once the Senate is debating the implementing legislation the regular rules of the Senate shall apply.

shall be limited to 5 hours, equally divided.

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